

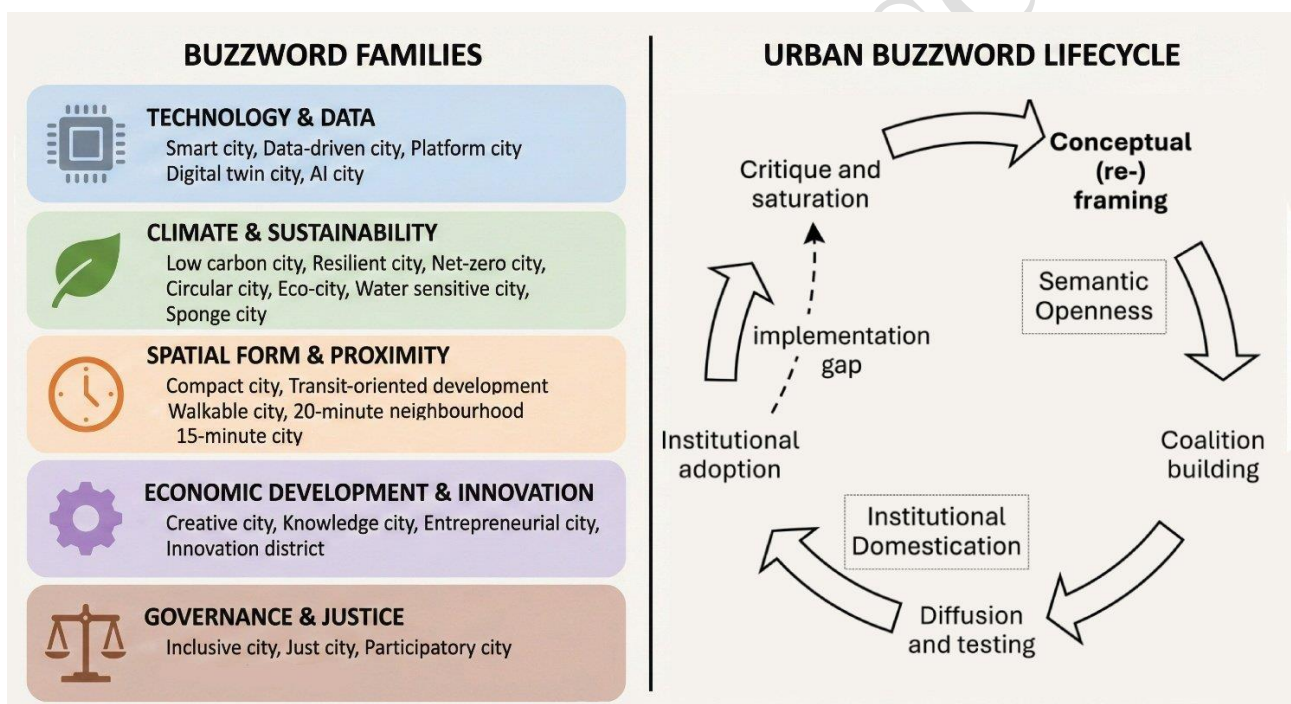
1 **URBAN BUZZWORDS IN PRACTICE: RHETORIC, METHOD AND THE POLITICS OF**
2 **DIFFUSION**

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4 **Aristotelis Vartholomaïos¹**

5 ¹Assistant Professor, University of Thessaly, Department of Planning and Regional Development,
6 Pedion Areos, 383 34, Volos, Greece

7 avartholomaïos@uth.gr

8
9 **Graphical abstract**



12 **Abstract**

13 Over the past two decades, new terms have proliferated in urban planning discourse at an accelerating
14 pace, often claiming to reframe how cities are understood, designed and governed. This article
15 examines 24 widely used urban “buzzwords” as discursive devices, grouped into five thematic
16 families: technology and data; climate and sustainability; spatial form and proximity; economic
17 development and innovation; and governance and justice. Their propagation appears to depend on
18 relatively open definitions, which allow adoption across institutional and professional contexts
19 without prior consensus on objectives or instruments. New terms tend not to displace earlier ones but
20 to layer onto them, producing cumulative planning vocabularies. The recurring patterns are
21 interpreted through a five-stage lifecycle shaped by two cross-cutting properties: semantic openness
22 during propagation and institutional domestication during adoption, the latter also potentially
23 operating as a process of depoliticisation. The more productive direction for research lies less in
24 refining definitions of emerging concepts than in examining how they shape attention, legitimacy and
25 resource allocation within planning systems.

26
27 **Keywords:** Urban planning, urban governance, buzzwords, terminology, innovation, communication
28 in planning

29

30 1. Introduction

31 Urban planning is a vocabulary-heavy discipline. Planning policies, briefs, academic studies and
32 technical reports rely on recurring terms, or buzzwords, to communicate ideas about cities.
33 Buzzwords play a significant role in signalling a problem and indicating a course of action
34 (Allmendinger, 2009; Hall, 2014). Since the early 2000s the field has seen a proliferation of new
35 urban labels (Sharifi, 2022; Meerow et al., 2016). Terms such as “smart city”, “resilient city”, “15-
36 minute city”, “circular city”, “innovation district”, and “inclusive city” now circulate widely in
37 academic literature, policy documents and political statements (Moreno, 2019). New formulations
38 appear faster than earlier ones consolidate or retire (Wiig, 2016; Söderström et al., 2014).

39 The basic function of a buzzword is to compress an argument. A single phrase like smart city
40 can imply a diagnosis (the city is inefficient), a goal (digital optimisation) and a stance (technology
41 is the answer), without any of these being made explicit (Joss et al., 2019; Cugurullo, 2021; Cowley
42 et al., 2018). This compression is what makes buzzwords useful in policy briefs, planning statements,
43 funding applications and political speeches, where space is limited and the audience is mixed. The
44 persuasive effect is not accidental. Buzzwords are designed, or at least selected, to align with values
45 already widely shared in planning theory and elsewhere, such as innovation, sustainability, fairness
46 or urgency (Hollands, 2008; Angelidou, 2015). Ambiguity is part of the appeal. A precise definition
47 would tie the term to one constituency, whereas a vague one allows technologists, environmentalists,
48 social planners and politicians to all claim it (Jacobs, 2012).

49 Comparable dynamics have been identified in development studies, where “governance”,
50 “participation” and “sustainability” have been characterised as “magic concepts” because their
51 breadth allows coordination among actors with divergent objectives (Pollitt and Hupe, 2011; Mosse,
52 2004; Cornwall, 2007; Leach et al., 2012). The same semantic openness has long been theorised as
53 constitutive of political coalition-building (Laclau and Mouffe, 1985; Scholte, 2011; Metzger et al.,
54 2015).

55 Consider the smart city (Batty, 2012). The mind quickly evokes imagery of a sensor-laden
56 street, digital dashboards in city hall, citizens interacting with city services using their smartphones.
57 Similarly, the “resilient city” draws on a different vocabulary, one closer to civil engineering than
58 information technology: flood barriers, nature-based solutions, social solidarity, networks built to
59 keep running when one node fails. The picture of the “compact city” describes form rather than
60 infrastructure, with dense blocks, mixed uses and transportation within walking distances of 10 or 15
61 minutes (Meerow and Newell, 2016; Bibri and Krogstie, 2017; Sharifi, 2022). Three buzzwords, three
62 pictures, three planning traditions speaking through them. Each one treats the city as something that
63 can be envisioned in concrete terms, while leaving considerable scope for variation in interpretation
64 and implementation (Pozoukidou and Angelidou, 2022; McFarlane, 2011; Luque-Ayala and Marvin,
65 2015).

66 Prior work has examined small sets of urban concepts together, typically focusing on their
67 political premises or governance implications (Hatuka et al., 2018). The most systematic comparative
68 work to date has come from a series of bibliometric studies. De Jong et al. (2015) mapped twelve city
69 labels in the academic literature 1996–2013 and demonstrated that, despite extensive overlap, each
70 retained a conceptually distinct identity. Schraven et al. (2021) extended this to 35 labels across 1990–
71 2019 (11,337 articles), confirming the dominance of the 'sustainable city / smart city' duopoly while
72 revealing the emergence of a third cluster oriented towards inclusion and safety. Similar work has
73 focused on specific clusters (e.g. Ahvenniemi et al., 2017; Bibri and Krogstie, 2017; Ramírez López
74 and Grijalba Castro, 2020; Cugurullo, 2021).

75 Certain buzzwords have received considerable attention in urban studies. Research on smart,
76 resilient and creative cities has examined their emergence, governance implications and
77 implementation gaps (Hollands, 2008; Joss et al., 2019; Veloso et al., 2024). Longitudinal reviews
78 identify tensions between stated ambitions and practical outcomes (Cowley et al., 2018). However,
79 this literature has tended to treat each label in isolation, often within its own thematic silo (e.g. Bibri
80 and Krogstie, 2017; Myeong et al., 2022; Allam et al., 2021).

81 This article examines 24 urban buzzwords that have remained visible in planning, urban studies
82 and related policy fields since the early 2000s. Each term is approached as a discursive device that
83 bundles a diagnosis of urban conditions, a set of valorised practices and a horizon of intended
84 outcomes. The analysis considers how such terms are conceived and how they circulate across
85 institutional and professional settings. A buzzword lifecycle model is proposed to describe how urban
86 buzzwords gain traction, become institutionally adopted and embedded in planning practice and
87 finally recede from active use or get rebranded.

89 2. Methodology

90 The study takes the form of an interpretive, conceptually-oriented review rather than a
91 systematic literature review. Terms were selected purposively against three criteria: (i) sustained
92 visibility in planning, urban studies and related policy literatures since the early 2000s; (ii) circulation
93 across more than one institutional or professional domain (e.g., academic, governmental, consultancy,
94 advocacy) and (iii) explicit reference to the city or to urban districts as the object and scale of
95 intervention. The 24 resulting terms are not exhaustive of the contemporary urban lexicon, but they
96 capture the labels that have most consistently structured planning discourse over the past two decades.

97 The bibliometric mappings of De Jong et al. (2015) and Schraven et al. (2021) provide the most
98 comprehensive quantitative coverage of urban concept-labels to date. The present study takes an
99 interpretive approach that complements them in three respects: (i) it includes design-based labels
100 (compact city, creative city, transit-oriented development) that bibliometric criteria sometimes
101 marginalise; (ii) it extends to post-2019 entrants (the AI city, the digital twin city) and (iii) it interprets
102 the mechanisms (i.e. semantic openness, institutional domestication, depoliticisation) that drive the
103 trajectories traced empirically by previous bibliometric studies.

104 For each term, an anchoring set of references was identified through targeted reading of the
105 founding sources, the principal programmatic statements and the main critical responses. Key
106 references are listed in Table A1 (see Appendix) and provide the evidentiary base for the analysis

presented in sections 3 to 7. Sources were read for the diagnostic claims advanced by each term, the practices and instruments it promotes and the actors it brings into play.

The 24 terms are organised into five thematic families: technology and data; climate and sustainability; spatial form and proximity; economic development and innovation; and governance and justice. The families were derived inductively from the corpus and reflect the dominant problem-framings around which the terms cluster. Placement was determined by the framing most consistently emphasised in the anchoring references. The final column of Table 1 distinguishes normative terms, which articulate value-laden visions of how cities ought to be, from descriptive or technical terms, which denote specific tools, targets or analytical frames.

The umbrella term “sustainable city” is deliberately not included in the corpus. It functions at a higher level of abstraction than the terms examined here, functioning as a meta-category that includes several of the climate and sustainability buzzwords analysed below. Similarly, design movements such as the “garden city”, “New Urbanism” and the “urban village” are not included in the corpus. Although they have circulated widely and influenced planning practice, their context is fixed by published charters, manifestos or design codes, which constrains the kind of interpretive flexibility this study takes as constitutive of a buzzword.

123

Table 1. Overview of key buzzwords by theme.

Theme	Term	First Appearance (approx.)	Key Actors	Discursive Property
Technology and data	Smart city	Mid 2000s	Corporate / academia	Descriptive/Technical
	Data-driven city	Early 2010s	Academia	Descriptive/Technical
	Platform city	Late 2010s	Urban studies	Descriptive/Technical
	Digital twin city	Late 2010s	Tech industry	Descriptive/Technical
	AI city	Early 2020s	Corporate	Descriptive/Technical

Theme	Term	First Appearance (approx.)	Key Actors	Discursive Property
Climate and sustainability	Low carbon city	Late 2000s	Academic	Descriptive/Technical
	Resilient city	Late 2000s	International organisations	Normative
	Net-zero city	Mid 2010s	Central governments	Descriptive/Technical
	Circular city	Mid 2010s	Academia / EU policy	Descriptive/Technical
	Eco-city	Late 1980s	Mixed	Normative
	Water sensitive city	Mid 2000s	Australia	Descriptive/Technical
Spatial form and proximity	Sponge city	Mid 2010s	Chinese government	Descriptive/Technical
	Compact city	Early 1990s	Academic	Descriptive/Technical
	Transit-oriented development	Mid 1990s	Planning	Descriptive/Technical
	Walkable city	Mid 2000s	Mixed	Descriptive/Technical
	20-minute neighbourhood	Late 2010s	Policy (Australia)	Descriptive/Technical
Economic development and innovation	15-minute city	Late 2010s	Academic	Descriptive/Technical
	Creative city	2000s	Academia / policy	Normative
	Knowledge city	2000s	Academia	Normative
	Entrepreneurial city	1990s	Academia	Descriptive/Technical
Governance and justice	Innovation district	Mid 2010s	Think tanks	Descriptive/Technical
	Inclusive city	2010s	UN / international organisations	Normative

Theme	Term	First Appearance (approx.)	Key Actors	Discursive Property
	Just city	2010s	Academia	Normative
	Participatory city	2010s	NGOs / urbanists	Normative

3. Technology and data-related buzzwords

Since the late 2000s, urban planning discourse has increasingly incorporated terminology associated with data and digital technologies (Batty, 2012; Townsend, 2013). Advances in urban analytics (Kandt and Batty, 2021) combined with the ubiquity of the internet, mobile broadband, smartphones, cloud computing, sensor networks and GNSS positioning drove the rise of a new lexicon. Terms such as smart city, data-driven city, platform city, digital twin city, and AI city entered planning vocabulary in close succession (Batty, 2012; Mohanty et al., 2016; Caprotti et al., 2022). These terms function as a shared vocabulary that articulates expectations about the role of the digital age in reshaping urban governance, analysis and management (Kitchin, 2014; Cugurullo, 2021).

The smart city has achieved the widest recognition within this technological lexicon (Batty, 2012; Angelidou, 2014; Albino et al., 2015). Schraven et al. (2021) showed that smart-city articles overtook sustainable-city articles in 2014 and by end-2019 accounted for 46% of the entire urban-labels corpus across 35 labels and 30 years. Its diffusion is closely linked to technology vendors, demonstration projects, academic research and policy initiatives that focused on urban applications (Söderström et al., 2014).

Earlier formulations placed emphasis on real-time monitoring through sensor networks and digital dashboards (Nam and Pardo, 2011; Harrison et al., 2010). Over time, the scope widened to include urban mobility, infrastructure management, digital services and urban governance (Barns, 2020; Calzada, 2021). In planning practice, the “smart” label has been attached to a wide spectrum of initiatives, from technology procurement to open data portals and performance indicator

146 frameworks, frequently situated within broader narratives of innovation and modernisation (Kitchin,
147 2016; Viitanen and Kingston, 2014).

148 Subsequent terms can be understood as refinements of the smart city (Kandt and Batty, 2021;
149 Trencher, 2019). The data-driven city places greater emphasis on analytics, performance metrics and
150 evidence-based decision-making (Kitchin, 2014; Thakuriah et al., 2017). In practical terms, this has
151 often involved the digitisation of previously analogue materials, such as historical maps and archives,
152 alongside the development of online data portals (Batty, 2013; Goodchild, 2022).

153 The platform city shifts attention from data as a resource toward platform-mediated
154 coordination as a mode of urban governance (Barnard-Wills and Ashenden, 2010). This framing
155 highlights the role of digital intermediaries and the power asymmetries associated with platform
156 ownership. Online platforms like “Airbnb”, “Uber”, “Amazon”, “Google” and “Wolt” provide digital
157 services that disrupt how cities traditionally operate (Kaplan and Haenlein, 2019; Morozov and Bria,
158 2018). The term serves primarily as an interpretive lens for understanding how such innovations
159 create new challenges and opportunities for cities.

160 The digital twin city is more closely associated with technical approaches (Tao et al., 2019).
161 Originating in engineering and simulation, it denotes virtual representations of urban systems
162 connected to ongoing data streams (Jones et al., 2020; Dembski et al., 2020). Its use in planning
163 discourse remains loosely defined (Mohammadi and Taylor, 2021; Deprêtre et al., 2022). Depending
164 on the case, it may refer to sophisticated urban simulation models, integration of GIS and geospatial
165 intelligence, 3D modelling, or consolidated urban data platforms (Lehtola et al., 2022; Batty, 2020).

166 The more recent AI city extends these narratives into the early 2020s (Allam and Dhunny, 2019;
167 Cugurullo, 2021). Currently, it acts as a future-oriented descriptor for speculated applications of
168 generative AI (text, code, sound, image, video) and agentic swarm systems in municipal decision
169 support (Veloso et al., 2024). The term signals a shift from digital monitoring networks toward
170 autonomous decision-making (Rathore et al., 2021; Zuboff, 2019). Initial formulations are often

171 shaped by corporate actors, startups and innovators with academics and consultants subsequently
172 translating these ideas into planning discourse (Greenfield, 2013).

173

174 **4. Climate and sustainability-related buzzwords**

175 Environmental terminology has always been at the core of modern urban planning, from Patrick
176 Geddes' views of city as an organism and the Garden City movement to the post-war ecological turn.
177 Eco-city was already in circulation by the late 1980s. Low-carbon city arrived with the Kyoto-era
178 policy focus on climate change. Resilient city came in after the 2000s, partly through the Rockefeller-
179 funded "100 Resilient Cities programme". Other terms include circular city, net-zero city, sponge city
180 and water-sensitive city. Each new term tends to track whichever environmental anxiety happens to
181 be politically active at the time (While and Whitehead, 2013; Hodson and Marvin, 2010; Bulkeley et
182 al., 2014). Some of these terms originate from urban ecology, others from climate policy and energy
183 (McCann and Ward, 2012; Voytenko et al., 2016). Their common denominator is that environmental
184 limits and long-term system behaviour are integral to urban development (Beatley, 2000; Davoudi,
185 2012; Bulkeley et al., 2010).

186 The eco-city is the oldest term in the group. Coined by Richard Register in Ecocity
187 Berkeley (1987), it described a city redesigned around ecological balance, urban metabolism and
188 integration with its bioregion (Register, 1987; Roseland, 1997; Beatley, 2000). The eco-city of this
189 period was more of a vision; it did not say what density a city should reach, what mix of land uses
190 qualified, or how outcomes were to be assessed. These specifics came later, through the compact city
191 and sustainable urban form studies, which translated the ecological aspirations into density
192 thresholds, land-use mix indices and energy performance metrics (Jenks et al., 1996; Jabareen, 2006).

193 Low-carbon city and net-zero city arrived with the post-2000 climate policy infrastructure.
194 The low-carbon framing keeps emissions as the variable of interest and treats the city as one node
195 within national or international climate accounting (Bulkeley and Betsill, 2003; Bulkeley et al., 2010).
196 The net-zero framing shifts to reduction of energy demand and proliferation of renewables (Bulkeley

197 et al., 2014; Hölscher et al., 2018). Both terms communicate efficiently because they can be easily
198 quantified (Acuto, 2013; Jordan et al., 2015).

199 Almost all environmental terms imply that the city can be brought into a stable equilibrium
200 with nature. The resilient city is an exception to this rule (Folke, 2006; Davoudi, 2012; Meerow et
201 al., 2016). It treats disturbance as the normal condition of urban systems and asks how the city keeps
202 functioning when shocks arrive. By the mid-2010s resilience was already adopted by international
203 organisations, national strategies and local plans. It addresses a series of urban challenges such as
204 floods, heatwaves, infrastructure failure, social fragility, fiscal stress and pandemic preparedness in
205 an interconnected manner (Elmqvist et al., 2018; Rockefeller Foundation, 2015). The resilient city
206 has also been criticised by academics. A frequent critique is whether the systems prioritised for
207 protection truly benefit the populations that are most exposed to environmental, social and economic
208 shocks (Davoudi, 2012; Meerow and Newell, 2016).

209 The circular city descends from industrial ecology and urban metabolism, where the city is
210 interpreted as a system of material and information flows (Girardet, 1992; Kennedy et al., 2007;
211 Prendeville et al., 2017). Most policy uptake has come through the EU's Circular Economy Action
212 Plan (European Commission, 2015, 2020a), embedded since 2019 within the European Green Deal
213 (European Commission, 2019) and enabled at the building-stock scale through the Renovation Wave
214 (European Commission, 2020b). Here, the critique focuses on whether a radical restructure of the
215 urban metabolism towards circularity is feasible in the current economic environment and can be
216 actively pursued (Jensen and Remmen, 2017).

217 Sponge city and water-sensitive city are the most technical terms in the section. Both are about
218 urban water (Wong, 2006; Brown et al., 2009; Jia et al., 2017). The water-sensitive city is a framework
219 for integrating stormwater, land use and ecology at the catchment scale in Australian engineering and
220 planning practice (Brown et al., 2009; Fletcher et al., 2015). The sponge city was formulated in China
221 with thirty pilot cities designated in 2015 under a national programme (Jia et al., 2017). Engineering
222 and design solutions seem to converge: permeable pavements, bioswales, green roofs, retention

223 basins, rain gardens and restored watercourses interconnected to reduce urban flooding and maximise
224 water reuse. Implementation logic, however, diverges: the water-sensitive city advanced through
225 professional reform within Australian water authorities while the sponge city through a centrally
226 funded national programme in China.

227

228 **5. Spatial form and proximity-related buzzwords**

229 This third group of buzzwords includes the compact city, the walkable city, transit oriented
230 development (TOD), the 15-minute city and the 20-minute neighbourhood. What ties them together
231 is density, mixed land use and close proximity to services and public transportation (Hill et al., 2024;
232 Banister, 2008; Geurs and van Wee, 2004). Compared with the technological and climate vocabularies
233 in the previous sections, these terms point to either a recognisable pre-existing urban form, or to a
234 simple empirical rule like a walking distance or a population density. Experts, decision-makers and
235 citizens can all use these terms without much translation overhead (Pozoukidou and Chatziyiannaki,
236 2021; Honey-Rosés et al., 2020).

237 The compact city is the oldest term in the group, going back to early-1990s European planning
238 debates (Jenks et al., 1996; Burton, 2000; Williams et al., 2000). Spatial concentration is the
239 organising idea: Higher densities, mixed uses, shorter trips, viable public transport, less greenfield
240 development. The compact city has received its own share of critique, especially regarding the
241 environmental trade-offs and its effectiveness in eliminating car dependency (Neuman, 2005;
242 Banister, 2008).

243 The walkable city narrows the focus to pedestrians (Banister, 2008; Palència et al., 2020).
244 Streets get reorganised around short distances, low traffic speeds and a mix of uses, on the assumption
245 that walking will replace short car trips. Walkability interventions tend to land in central, already
246 advantaged or tourist-facing districts and the wider effects on metropolitan segregation are difficult
247 to detect. Barcelona's superblock programme is the case usually cited. The Poblenou superblock pilot
248 opened in 2016 and the redesign delivered cleaner air, less noise and more pedestrian space inside the

intervention areas. It also coincided with rising rents and short-term rental pressure in the same neighbourhoods, in a city where affordable housing was already an issue (García-López et al., 2020).

TOD brings back together land-use planning and transport planning which were separated for most of the twentieth century (Calthorpe, 1993; Bertolini, 1999). TOD is often presented as a low-conflict win for both mobility and densification, but comparative reviews keep finding the same pattern: land values around stations rise, lower-income residents are gradually priced out and the redistribution that the policy was supposed to enable does not happen on its own (Curtis et al., 2009; Geurs and van Wee, 2004). Critiques stress that TOD tends to reproduce the inequality it claims to address unless it's co-developed along with affordable housing policies (Banister, 2008).

The 15-minute city and the 20-minute neighbourhood have both been interpreted as a reformulation of Clarence Perry's 1929 neighbourhood unit, updated to contemporary mobility patterns and focusing on temporal rather than spatial thresholds. (Moreno et al., 2021; Allam et al., 2021; Pozoukidou and Chatziyiannaki, 2021; Pozoukidou and Angelidou, 2022). The COVID-19 pandemic, with its social distancing, remote working and the temporary collapse of mass transit rattled the foundations of the compact city (Batty, 2020). The 15-minute city offered a way to keep the compactness argument alive by reframing it as a problem of accessibility to essential services and everyday needs (Moreno et al., 2021; Allam et al., 2021).

6. Economic development and innovation-related buzzwords

The economic vocabulary of urban planning shifted in the late 1990s. As the de-industrialisation of the global North and competition for mobile capital became the operating condition of urban governance, a new family of labels arrived to make sense of it (Landry, 2012; Carrillo, 2004; Florida, 2002). Creative city, knowledge city, entrepreneurial city and innovation district are terms that treat urban space as an economic asset and planning as a mechanism to grow it (Harvey, 1989; Landry, 2012; Carrillo, 2006; Katz and Wagner, 2014).

274 The entrepreneurial city is the oldest of these and the one with the stronger academic roots.
275 Harvey introduced it in 1989 as a diagnostic term, not a policy proposal. The argument was that urban
276 governance had moved away from the postwar managerial mode (delivering services, redistributing
277 resources) toward an entrepreneurial mode focused on growth, public-private partnerships and
278 privatisations (Harvey, 1989; Jessop and Sum, 2000). Cities had started behaving and competing like
279 companies. The term has not really left urban geography and even in planning it is chiefly used as an
280 analytical lens and rarely as a policy or a plan.

281 The creative city and the knowledge city work differently. They are policy visions, not critical
282 analytical lenses. Charles Landry's *The Creative City* (2000) and Richard Florida's *The Rise of the*
283 *Creative Class* (2002) gave urban administrations a vocabulary for repositioning around cultural
284 production, knowledge work and the supposed location preferences of educated mobile professionals
285 (Landry, 2012; Florida, 2002; Carrillo, 2006). Both terms spread with the help of city rankings, “best
286 practices”, consultancy reports and conference circuits. However, there was an under-specification of
287 planning instruments related to these aspirations. A city could declare itself creative or knowledge-
288 based without changing its zoning, its capital budget or its regulatory framework and many did
289 (Landry, 2012; Katz and Wagner, 2014). The branding was the policy.

290 The innovation district is the most recent and the most spatially specific. The term was
291 popularised by a Washington think tank report (Katz and Wagner, 2014) and it refers to geographically
292 clustered research institutions, start-ups and technology firms. The typical settings are recognisable:
293 a university campus, a brownfield retrofitted for startups, or a greyfield converted to a tech-and-
294 research orientation. The framing combines economic development objectives with the kind of urban
295 qualities the proximity tradition has always cared about, namely density, walkability, mixed use and
296 connectivity (Katz and Wagner, 2014; Centre for London, 2016). In this sense the innovation district
297 is a hybrid. It pulls a New Urbanist physical template into the service of a knowledge-economy
298 growth strategy.

299 It is worth noting that all four rest on assumptions about what generates urban prosperity and
300 have received significant critique. The creative-class thesis has been criticised for increasing
301 gentrification in the cities that adopted it (Peck, 2005; Comunian, 2010; Pratt, 2011). The
302 entrepreneurial-city diagnosis has been criticised for over-generalising from a small set of Anglo-
303 American cases (MacLeod, 2002). The innovation-district model is still too recent for a settled
304 assessment, although early evaluations flag definitional ambiguity, uncertain economic effects
305 (Drucker and Kayanan, 2023) and displacement pressures on adjacent neighbourhoods
306 (Zandiatashbar and Kayanan, 2020).

307

308 **7. Governance and justice-related buzzwords**

309 Terms such as inclusive city, just city and participatory city are often used to address equity in
310 governance, social justice and participation in urban planning (Healey, 1997; Miraftab, 2009; Purcell,
311 2006). They appear most often in academic papers, international organisation reports, in advocacy
312 and policy programmes (Harvey, 2008; Brenner et al., 2012; UN-Habitat, 2016). This family of
313 buzzwords is primarily concerned with how goods are distributed and what interests are represented
314 in formal planning processes (Davoudi, 2012; Fainstein, 2014).

315 The just city rejects economic growth for the sake of growth and focuses instead on equity
316 and diversity (Fainstein, 2010; Marcuse et al., 2009). It is invoked to assess whether planning
317 decisions equally redistribute resources and mitigate inequalities and to expand the political rights
318 and voice of disadvantaged groups (Fainstein, 2010; Soja, 2010). In planning debates, the just city
319 works as a critical lens to judge plans and institutions often without specifying a certain urban
320 configuration (Marcuse et al., 2009; Fainstein, 2014). References to the just city in formal plans or
321 policy documents tend to signal an ethical orientation rather than concrete procedures for
322 implementation (Campbell, 2006; Fainstein, 2014).

323 UN-Habitat and the World Bank advance the inclusive city as a policy framework centred on
324 equal access to services, goods and governance (UN-Habitat, 2010; World Bank, 2013). The

325 “inclusive city” focuses on removing the barriers constraining different social groups from
326 participating in economic, social and civic life. It focuses on expanding access across housing,
327 mobility, public space and service provision (UN-Habitat, 2016). Plans and strategies frequently
328 invoke “inclusion” as a guiding principle, yet they provide limited specification of how inclusiveness
329 is to be realised (Miraftab, 2009; Campbell, 2006).

330 Finally, the participatory city provides a vision of urbanism in which residents are
331 systematically involved in shaping decisions about the places they live and work in (Arnstein, 1969;
332 Fung, 2006). The participatory city supports the notion that residents, such as tenants or even
333 squatters, have legitimate claims over their neighbourhoods irrespective of property ownership status.
334 Additionally, residents often have first-hand experience of the places they live in, hence community
335 participation and co-design results in a more effective outcome as well (Healey, 1997; Cornwall,
336 2008).

337 The participatory city is advanced by networks of activists, NGOs, community groups and
338 sympathetic officials who experiment with tools such as participatory decision-making,
339 neighbourhood forums and co-design processes (Ostrom, 1996; Fung, 2006; Miraftab, 2009). These
340 initiatives address democratic deficits in conventional planning processes and promote active
341 citizenship (Arnstein, 1969; Swyngedouw, 2005; Zakhour, 2020). Within this framework,
342 participation has become the primary language through which urban policy negotiates community
343 empowerment and manages conflict (Cornwall, 2008).

344 Arnstein's (1969) “ladder of citizen participation” distinguished between genuine citizen
345 power, tokenism and non-participation. Cardullo and Kitchin (2018) examined Dublin's smart-city
346 programme and found that much of what is presented as participation amounts to information-giving
347 and consultation rather than substantive citizen power. Similar patterns have been documented in
348 corporate stakeholder engagement, where broader participation can be associated with increased
349 symbolic compliance rather than substantive change (Hu et al., 2026). It can be assumed that the

350 participatory city inherits a structural tension between its ambition and the institutional capacity
351 required to make participation consequential.

352 Comparative reviews of urban governance suggest that similar terminology, when transposed
353 across jurisdictions, can yield different outcomes depending on administrative capacity and political
354 traditions (da Cruz et al., 2018). The inclusive city and the participatory city do not specify a uniform
355 institutional template. Yet they provide a vocabulary that local actors adapt to existing structures, with
356 consequences for implementation that are highly context dependent.

357

358 **8. Discussion**

359 The previous sections show that urban buzzwords create a multi-layered planning vocabulary as older
360 concepts are not displaced by new ones but instead overlap and co-exist. Propagation and persistence
361 are driven less by intrinsic novelty than by adaptability. Open-ended buzzwords accommodate
362 disparate agendas across technology, environmental sustainability, spatial design, economic strategy
363 and governance. Thus, they remain relevant across contexts without demanding precise consensus.
364 Actors with divergent priorities deploy the same terminology while attaching different meanings to
365 it. Ambiguity, in this respect, functions as a property that enables circulation across segmented
366 governance structures and even conflicting interests.

367 This clustering pattern is also visible bibliometrically. Both De Jong et al. (2015) and
368 Schraven et al. (2021) demonstrate that urban labels cluster rather than substitute. Parallels can be
369 drawn between Schraven et al.'s “eco-cluster”, “techno-cluster” and “socio-cluster” with the five
370 families presented here. The additional families, namely spatial form and proximity, and economic
371 development and innovation, extend the picture to include design-based and economic vocabularies
372 that prior bibliometric analyses tend to underweight.

373 A recurring pattern across the buzzwords examined is the limited connection between
374 terminology adoption and shifts in planning practice. Buzzwords rebrand already existing ideas such
375 as inequality, accessibility or environmental impact, in terms that appear better aligned with current

376 policy priorities, technologies or public expectations. By doing so, they attract the attention of experts
377 and decision-makers to both new and already existing planning principles that are presented as urgent.
378 Whether a term then translates into established planning activities depends on external considerations,
379 namely sustained political commitment, institutional capacity, regulatory coherence and accessible
380 resources. The appearance of a buzzword in formal plans, without the institutional scaffold required
381 to implement it, is likely a poor predictor of outcomes on its own.

382 The recurring patterns observed in the previous sections can be interpreted as a five-stage
383 lifecycle of urban planning buzzwords (Figure 1): conceptual (re-)framing, coalition building,
384 diffusion and testing, institutional adoption, and critique and saturation. Two cross-cutting properties
385 shape its progression: *semantic openness* sustains broad uptake during the propagation stages of
386 coalition building and diffusion, when buzzwords function as coordination devices rather than
387 prescriptive blueprints. *Institutional domestication* then progressively narrows ambitious
388 interpretations to fit established planning structures and the power configurations they embed
389 (Flyvbjerg, 1998; Yiftachel, 2009). Where buzzwords carry conflicting agendas, the interpretations
390 tend to align with prevailing distributions of political and economic influence. Their visionary or
391 content tends to be diluted in this process, while the technical, procedural or design components are
392 more readily absorbed into established practice. Domestication, in this sense, can also function as a
393 process of *depoliticisation*.

394 Different stages of the cycle align with the coordination needs of distinct constituencies.
395 Technology vendors, consultancies and international organisations are more visible in the propagation
396 stages of diffusion and testing, while critical scholars dominate the critique and saturation stage.
397 Adoption, by contrast, is mediated by a more dispersed mix of administrative, regulatory and funding
398 actors that the cases examined here do not consistently trace.

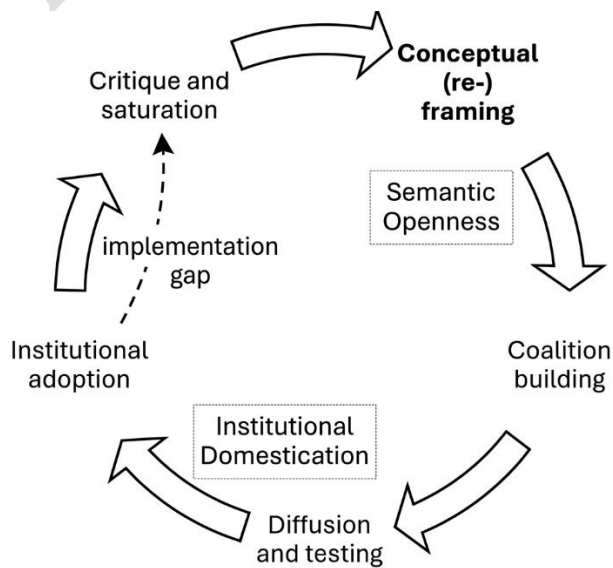
399 The lifecycle proposed here is consistent with the stages identified by Schraven et al. (2021):
400 infant, growth and mature stages. While their analysis describes trajectories empirically, the model

401 offered here identifies the discursive mechanisms that shape why labels follow such trajectories in
402 the first place.

403 Whether the proliferation of buzzwords over the past two decades will produce saturation or
404 fatigue remains unclear. The question has not been systematically examined and the empirical picture
405 is thin. There is limited understanding of how repeated rebranding affects credibility and uptake, or
406 of when terminology loses its ability to coordinate action across different actors.

407 A similar pattern has been described outside urban planning. Corporate sustainability
408 disclosures are now routinely scored by environmental, social and governance (ESG) rating agencies,
409 yet the scores produced by different agencies for the same firm often diverge sharply. This gap has
410 been explored by recent work on *carbon greenwashing* (Zhong et al., 2025) and *investor-led activism*
411 (Hu et al., 2026). The lesson can be transferred to urban planning. Once a term's credibility is in
412 doubt, its appearance in plans, reports and strategies functions as a marker of alignment with
413 prevailing rhetoric, with limited bearing on the practices pursued.

414 This gap suggests a reorientation of research priorities. Rather than refining definitions of
415 emerging concepts, the more pressing task is to examine how their adoption reshapes attention,
416 legitimacy and funding within planning systems, and how trust in planning vocabularies is built,
417 eroded and signalled across different audiences.



418
419 **Figure 1.** The urban buzzword lifecycle.

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9. Conclusions

This article has argued that urban planning buzzwords can be understood through a five-stage lifecycle that starts and ends at conceptual (re-)framing. Two cross-cutting properties appear to shape its progression: semantic openness during propagation, and institutional domestication during adoption. Semantic openness sustains broad uptake by allowing diverse stakeholders to converge on a shared term without prior agreement on its content. At these stages buzzwords function as coordination devices rather than prescriptive blueprints. Institutional domestication then narrows ambitious interpretations to fit established planning structures and the power dynamics they embed (Flyvbjerg, 1998; Yiftachel, 2009). The two properties may help account for the rapid expansion of the urban planning vocabulary since the early 2000s.

The cycle is not politically neutral. Successive waves of vocabulary may shift attention, visibility, legitimacy and funding without addressing the institutional structures and power configurations they appear to challenge. Whether this pattern persists indefinitely, or eventually produces audience fatigue and credibility loss, remains an open empirical question. Either way, the productive direction for future research in tracing how the appearance of new terms reshapes the distribution of attention and authority in planning systems whose institutional arrangements predate them.

Acknowledgments

The author used ChatGPT (OpenAI, GPT-5.2) for proofreading and language refinement during the preparation of this manuscript. All content was reviewed, verified and revised by the author, who retains full responsibility for the originality, accuracy and integrity of the work.

The author is grateful to the two anonymous reviewers, whose substantive feedback considerably improved the manuscript.

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761 **Appendix A.**

762 **Table A.1** Key references by Table 1 category.

Theme	Term	Key references
Technology and data	Smart city	Hollands 2008; Söderström et al. 2014; Albino et al. 2015; Kitchin 2014; Wiig 2016; Cowley et al. 2018; Batty 2012
	Data-driven city	Kitchin 2014; Batty 2013; Thakuriah et al. 2017; Goodchild 2022
	Platform city	Morozov and Bria 2018; Barns 2020; Caprotti et al., 2022
	Digital twin city	Tao et al. 2019; Dembski et al. 2020; Batty 2020; Lehtola et al. 2022
	AI city	Allam and Dhunny 2019; Cugurullo 2021; Veloso et al. 2024
Climate and sustainability	Low-carbon city	Bulkeley and Betsill 2003; Bulkeley et al. 2010; Acuto 2013
	Resilient city	Folke 2006; Davoudi 2012; Meerow et al. 2016; Meerow and Newell 2016; Elmqvist et al. 2018

Theme	Term	Key references
	Net-zero city	Bulkeley et al. 2014; Hölscher et al. 2018
	Circular city	Girardet 1992; Kennedy et al. 2007; European Commission 2015; Prendeville et al. 2017; Jensen and Remmen 2017
	Eco-city	Register 1987; Roseland 1997; Beatley 2000; Jabareen 2006
	Water - sensitive city	Wong 2006; Brown et al. 2009; Fletcher et al. 2015
	Sponge city	Jia et al. 2017
Spatial form and proximity	Compact city	Jenks et al. 1996; Burton 2000; Williams et al. 2000; Banister 2008; Neuman 2005
	Transit-oriented development	Calthorpe 1993; Bertolini 1999; Curtis et al. 2009
	Walkable city	Banister 2008; Palència et al., 2020; García-López et al. 2020
	20-minute neighbourhood / 15-minute city	Moreno 2019; Moreno et al. 2021; Allam and Moreno 2021; Pozoukidou and Chatziyiannaki 2021; Hill et al. 2024
Economic development and innovation	Creative city	Florida 2002; Landry 2012
	Knowledge city	Carrillo 2004; Carrillo 2006
	Entrepreneurial city	Harvey 1989; Jessop and Sum 2000
	Innovation district	Katz and Wagner 2014; Centre for London 2016
Governance and justice	Inclusive city	UN-Habitat 2010; UN-Habitat 2016; World Bank 2013
	Just city	Marcuse et al. 2009; Fainstein 2010; Soja 2010; Fainstein 2014; Campbell 2006

Theme**Term****Key references**

Participatory city

Arnstein 1969; Healey 1997; Fung 2006; Cornwall 2008;
Miraftab 2009; Cardullo and Kitchin 2018